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## **WEST VIRGINIA LEGISLATURE**

**SECOND REGULAR SESSION, 2010** 

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# FOR House Bill No. 4128

(By Delegate Perry)

Passed March 3, 2010

In Effect Ninety Days from Passage

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COMMITTEE SUBSTITUTE FOR A VEGINIA SECRETARY OF STATE

**FOR** 

H. B. 4128

(DELEGATE PERRY)

[Passed March 3, 2010; in effect ninety days from passage]

AN ACT to repeal §33-34-11 of the Code of West Virginia, 1931, as amended; to repeal §33-34A-1, §33-34A-2, §33-34A-3, §33-34A-4, §33-34A-5, §33-34A-6, §33-34A-7 and §33-34A-8 of said code; to amend and reenact §33-34-3 and §33-34-4 of said code; and to further amend said article by adding thereto a new section, designated §33-34-3a, all relating to determining when insurance companies are to be deemed to be in hazardous financial condition; deleting severability provisions; providing for consideration of impact on creditors; providing for entry of an order by the commissioner placing the insurer under administrative supervision; revising standards and authority for the Insurance Commissioner's identification of companies in potentially hazardous condition; providing for additional remedies; removing requirement of hearing prior to entry of order of supervision; requiring a prompt hearing and providing procedure; and revising confidentiality provisions.

Be it enacted by the Legislature of West Virginia:

That §33-34-11 of the Code of West Virginia, 1931, as amended, be repealed; that §33-34A-1, §33-34A-2, §33-34A-3, §33-34A-4, §33-34A-5, §33-34A-6, §33-34A-7 and §33-34A-8 of said code be repealed; that §33-34-3 and §33-34-4 of said code be amended and reenacted; and that said article be amended by adding thereto a new section, designated §33-34-3a, all to read as follows:

#### ARTICLE 34. ADMINISTRATIVE SUPERVISION.

#### §33-34-3. Administrative supervision; order; review.

- 1 (a) An insurer may be subject to administrative
- 2 supervision by the commissioner if upon examination or at
- 3 any other time it appears in the commissioner's discretion
- 4 that:
- 5 (1) The insurer's condition renders the continuance of its
- 6 business hazardous to the public, to its insureds or to its
- 7 creditors:
- 8 (2) The insurer has or appears to have exceeded its
- 9 powers granted under its certificate of authority and
- 10 applicable law;
- 11 (3) The insurer has failed to comply with the applicable
- 12 provisions of this chapter or chapter twenty-three of this
- 13 code;
- 14 (4) The business of the insurer is being conducted
- 15 fraudulently; or
- 16 (5) The insurer gives its consent.
- (b) If the commissioner determines that one or more of
- 18 the conditions set forth in subsection (a) of this section exist,
- 19 the commissioner shall enter an order placing the insurer

- 20 under administrative supervision of the commissioner. The
- 21 order shall:
- 22 (1) Notify the insurer of the commissioner's
- 23 determination and set forth the conduct, conditions and
- 24 grounds upon which the commissioner based the
- 25 determination:
- 26 (2) Set forth all requirements necessary to abate the
- 27 determination; and
- 28 (3) Notify the insurer that it is under the supervision of
- 29 the commissioner and that the commissioner is applying and
- 30 effectuating the provisions of the article.
- 31 (c) (1) If placed under administrative supervision, the
- 32 insurer shall have sixty days, or another period of time as
- 33 designated by the commissioner, to comply with the
- 34 requirements of the commissioner subject to the provisions
- 35 of this article.
- 36 (2) If it is determined after notice and hearing that
- 37 conditions giving rise to the supervision still exist at the end
- 38 of the supervision period specified above, the commissioner
- may enter an order to extend such period.
- 40 (3) If it is determined by the commissioner that
- 41 conditions giving rise to the supervision have been corrected,
- 42 the commissioner shall enter an order to release the insurer
- 43 from supervision.
- (d) (1) An insurer subject to an order placing the insurer
- 45 under administrative supervision may contest and seek
- 46 review of the order, or any extensions or modifications
- 47 thereof, pursuant to the provisions of section thirteen, article

- 48 two of this chapter. Every notice of hearing shall state the
- 49 time and place of the hearing and the conduct, condition or
- 50 ground upon which the commissioner based the order. Unless
- 51 mutually agreed between the commissioner and the insurer,
- 52 the hearing shall occur not less than ten days nor more than
- 53 thirty days after notice is served.
- 54 (2) A hearing upon an order of the commissioner in
- which the commissioner is alleging, pursuant to subdivision
- 56 (1), subsection (a) of this section that the insurer's condition
- 57 renders the continuance of its business hazardous to the
- 58 public, its insureds or its creditors shall be held privately
- 59 unless the insurer requests a public hearing, in which case the
- 60 hearing shall be public.
- 61 (3) During the period of supervision, the insurer may
- 62 contest an action taken or proposed to be taken by the
- 63 supervisor specifying the manner wherein the action being
- 64 complained of would not result in improving the condition of
- 65 the insurer.

# §33-34-3a. Standards to determine hazardous condition; commissioner's authority.

- 1 (a) Standards. -- In making a determination pursuant to
- 2 subdivision (1), subsection (a), section three of this chapter
- 3 as to whether the continued operation of an insurer
- 4 transacting an insurance business in this state might be
- 5 deemed to be hazardous to the public, to its insureds or to its
- 6 creditors, the commissioner may consider the following
- 7 standards either singly or in combination:
- 8 (1) Adverse findings reported in financial condition and
- 9 market conduct examination reports, audit reports and
- 10 actuarial opinions, reports or summaries;

- 11 (2) The National Association of Insurance Commissioners' 12 insurance regulatory information system and its other 13 financial analysis solvency tools and reports:
- 14 (3) Whether the insurer has made adequate provision, 15 according to presently accepted actuarial standards of 16 practice, for the anticipated cash flows required by the 17 contractual obligations and related expenses of the insurer, 18 when considered in light of the assets held by the insurer with 19 respect to such reserves and related actuarial items including, 20 but not limited to, the investment earnings on such assets and 21 the considerations anticipated to be received and retained 22 under such policies and contracts;
  - (4) The ability of an assuming reinsurer to perform and whether the insurer's reinsurance program provides sufficient protection for the insurer's remaining surplus, after taking into account the insurer's cash flow and the classes of business written as well as the financial condition of the assuming reinsurer;

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- 29 (5) Whether the insurer's operating loss in the last twelve-30 month period or any shorter period of time, including but not 31 limited to net capital gain or loss, change in nonadmitted assets 32 and cash dividends paid to shareholders, is greater than fifty 33 percent of such insurer's remaining surplus as regards 34 policyholders in excess of the minimum required;
  - (6) Whether the insurer's operating loss in the last twelve-month period or any shorter period of time, excluding net capital gains, is greater than twenty percent of the insurer's remaining surplus as regards policyholders in excess of the minimum required;
- 40 (7) Whether a reinsurer, obligor or any entity within the insurer's insurance holding company system is insolvent,

- 42 threatened with insolvency or delinquent in payment of its
- 43 monetary or other obligations and which in the opinion of the
- 44 commissioner may affect the solvency of the insurer;
- 45 (8) Contingent liabilities, pledges or guaranties which 46 either individually or collectively involve a total amount 47 which in the opinion of the commissioner may affect the 48 solvency of the insurer;
- 49 (9) Whether any controlling person of an insurer is 50 delinquent in the transmitting to, or payment of, net 51 premiums to such insurer;
- 52 (10) The age and collectability of receivables;
- 53 (11) Whether the management of an insurer, including 54 officers, directors or any other person who directly or 55 indirectly controls the operation of such insurer, fails to 56 possess and demonstrate the competence, fitness and 57 reputation deemed necessary to serve the insurer in such 58 position;
- 59 (12) Whether management of an insurer has failed to 60 respond to inquiries relative to the condition of the insurer or 61 has furnished false and misleading information concerning an 62 inquiry;
- 63 (13) Whether the insurer has failed to meet financial and 64 holding company filing requirements in the absence of a 65 reason satisfactory to the commissioner;
- 66 (14) Whether management of an insurer has filed any false 67 or misleading sworn financial statement, released a false or 68 misleading financial statement to lending institutions or to the 69 general public, or made a false or misleading entry or omitted an 70 entry of material amount in the books of the insurer;

- 71 (15) Whether the insurer has grown so rapidly and to 72 such an extent that it lacks adequate financial and 73 administrative capacity to meet its obligations in a timely 74 manner;
- 75 (16) Whether the insurer has experienced or will 76 experience in the foreseeable future cash flow or liquidity 77 problems;
- 78 (17) Whether management has established reserves that 79 do not comply with minimum standards established by this 80 chapter or the rules promulgated thereunder, statutory 81 accounting standards, sound actuarial principles and 82 standards of practice;
- 83 (18) Whether management persistently engages in material 84 under-reserving that results in adverse development;
- 85 (19) Whether transactions among affiliates, subsidiaries 86 or controlling persons for which the insurer receives assets or 87 capital gains, or both, do not provide sufficient value, 88 liquidity or diversity to assure the insurer's ability to meet its 89 outstanding obligations as they mature; and
- 90 (20) Any other finding determined by the commissioner 91 to be hazardous to the insurer's insureds, creditors or the 92 general public.
- 93 (b) *Commissioner's authority.* -- For the purposes of making a determination of an insurer's financial condition under this section, the commissioner may:
- 96 (1) Disregard any credit or amount receivable resulting 97 from transactions with a reinsurer that is insolvent, impaired 98 or otherwise subject to a delinquency proceeding;

- 99 (2) Make appropriate adjustments, including disallowance,
- 100 to asset values attributable to investments in or transactions
- 101 with parents, subsidiaries or affiliates consistent with the
- 102 NAIC Accounting Policies And Procedures Manual, state
- lo3 laws and rules;
- 104 (3) Refuse to recognize the stated value of accounts
- 105 receivable if the ability to collect receivables is highly
- speculative in view of the age of the account or the financial
- 107 condition of the debtor; or
- (4) Increase the insurer's liability in an amount equal to
- any contingent liability, pledge or guarantee not otherwise
- included if there is a substantial risk that the insurer will be
- called upon to meet the obligation undertaken within the next
- 112 twelve-month period.
- 113 (c) Order. -- If the commissioner determines that the
- 114 continued operation of the insurer may be hazardous to its
- insureds, creditors or the general public, then the
- 116 commissioner may order the insurer to do one or more of the
- following: *Provided*, That if the insurer is a foreign insurer,
- the commissioner's order may be limited to the extent
- 119 provided by statute:
- (1) Reduce the total amount of present and potential
- 121 liability for policy benefits by reinsurance;
- 122 (2) Reduce, suspend or limit the volume of business
- being accepted or renewed;
- 124 (3) Reduce general insurance and commission expenses
- by specified methods;
- (4) Increase the insurer's capital and surplus;

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- (5) Suspend or limit the declaration and payment of
- 128 dividend by an insurer to its stockholders or to its
- 129 policyholders;
- (6) File reports in a form acceptable to the commissioner
- 131 concerning the market value of an insurer's assets;
- 132 (7) Limit or withdraw from certain investments or
- discontinue certain investment practices to the extent the
- 134 commissioner deems necessary;
- (8) Document the adequacy of premium rates in relation
- 136 to the risks insured;
- (9) File, in addition to regular annual statements, interim
- 138 financial reports on the form adopted by the National
- 139 Association of Insurance Commissioners or in such format as
- promulgated by the commissioner.
- (10) Correct corporate governance practice deficiencies,
- and adopt and utilize governance practices acceptable to the
- 143 commissioner:
- (11) Provide a business plan to the commissioner in order
- to continue to transact business in the state; or
- 146 (12) Notwithstanding any other provision of law limiting
- the frequency or amount of premium rate adjustments, adjust
- rates for any nonlife insurance product written by the insurer
- that the commissioner considers necessary to improve the
- 150 financial condition of the insurer.

### §33-34-4. Confidentiality of certain proceedings and records.

- 1 (a) Notwithstanding any other provision of law and
- 2 except as set forth in this section, proceedings, hearings,

- 3 notices, correspondence, reports, records and other 4 information in the possession of the commissioner relating to 5 the supervision of any insurer shall not be subject to 6 disclosure as provided in article one, chapter twenty-nine-b 7 of this code, shall not be subject to subpoena and shall not be 8 subject to discovery or admissible in evidence in any private 9 civil action, except as provided by this section. However, the 10 commissioner is authorized to use the documents, materials 11 or other information in the furtherance of any regulatory or legal action brought as part of the commissioner's official 12 duties. 13
- 14 (b) The personnel of the offices of the Insurance 15 Commissioner shall have access to these proceedings, 16 hearings, notices, correspondence, reports, records or 17 information as permitted by the commissioner. Neither the 18 commissioner nor any person who received documents, 19 materials or other information while acting under the authority of the commissioner shall be permitted or required 20 21 to testify in any private civil action concerning any such documents, materials or information. 22
- 23 (c) The commissioner may share the notices, 24 correspondence, reports, records or information with other state, federal and international regulatory agencies, with the 25 National Association of Insurance Commissioners and its 26 27 affiliates and subsidiaries, and with state, federal and 28 international law enforcement authorities, if 29 commissioner determines that the disclosure is necessary or 30 proper for the enforcement of the laws of this or another state 31 of the United States, and provided that the recipient agrees to 32 maintain the confidentiality of the documents, material or 33 other information. No waiver of any applicable privilege or 34 claim of confidentiality shall occur as a result of the sharing of documents, materials or other information pursuant to this 35 36 subsection.

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- 37 (d) The commissioner may open the proceedings or 38 hearings or make public the notices, correspondence, reports, 39 records or other information if the commissioner deems that 40 it is in the best interest of the public, the insurer, its insureds, 41 creditors or the general public.
- 42 (e) This section does not apply to hearings, notices, 43 correspondence, reports, records or other information 44 obtained upon the appointment of a receiver for the insurer 45 by a court of competent jurisdiction.

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That Joint Committee on Enroll foregoing bill is correctly enrolled.  Chairman Senate Committee	ed Bills hereby certifies that the
	Chairman House Committee
Originating in the House.	
In effect ninety days from passage.	
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